# APPROVED JURISDICTIONAL DETERMINATION FORM U.S. Army Corps of Engineers

This form should be completed by following the instructions provided in Section IV of the JD Form Instructional Guidebook.

## SECTION I: BACKGROUND INFORMATION

# A. REPORT COMPLETION DATE FOR APPROVED JURISDICTIONAL DETERMINATION (JD): February 24, 2023

B. DISTRICT OFFICE, FILE NAME, AND NUMBER: Albuquerque District, West Vail Pass Expansion, SPK-2019-00694

C.	PROJECT LOCATION AND BACKGROUND INFORMATION:  State: Colorado County/parish/borough: Eagle County City: Center coordinates of site (lat/long in degree decimal format): Lat. 39.568155°, Long106.241855° Universal Transverse Mercator: 13 395547.76 4376754.34  Name of nearest waterbody: Black Gore Creek  Name of nearest Traditional Navigable Water (TNW) into which the aquatic resource flows: Colorado River  Name of watershed or Hydrologic Unit Code (HUC): Eagle, 14010003  ☐ Check if map/diagram of review area and/or potential jurisdictional areas is/are available upon request.  ☐ Check if other sites (e.g., offsite mitigation sites, disposal sites, etc) are associated with this action and are recorded on a differen JD form:
D.	REVIEW PERFORMED FOR SITE EVALUATION (CHECK ALL THAT APPLY):  Office (Desk) Determination. Date: February 24, 2023  Field Determination. Date(s): Site visit conducted on June 28, 2022.
	CTION II: SUMMARY OF FINDINGS RHA SECTION 10 DETERMINATION OF JURISDICTION.
	re Are no "navigable waters of the U.S." within Rivers and Harbors Act (RHA) jurisdiction (as defined by 33 CFR part 329) in the ew area. [Required]  Waters subject to the ebb and flow of the tide.  Waters are presently used, or have been used in the past, or may be susceptible for use to transport interstate or foreign commerce. Explain:
B.	CWA SECTION 404 DETERMINATION OF JURISDICTION.
The	re Are "waters of the U.S." within Clean Water Act (CWA) jurisdiction (as defined by 33 CFR part 328) in the review area. [Required]
	1. Waters of the U.S.  a. Indicate presence of waters of U.S. in review area (check all that apply):   TNWs, including territorial seas  Wetlands adjacent to TNWs  Relatively permanent waters <sup>2</sup> (RPWs) that flow directly or indirectly into TNWs  Non-RPWs that flow directly or indirectly into TNWs  Wetlands directly abutting RPWs that flow directly or indirectly into TNWs  Wetlands adjacent to but not directly abutting RPWs that flow directly or indirectly into TNWs  Wetlands adjacent to non-RPWs that flow directly or indirectly into TNWs  Impoundments of jurisdictional waters  Isolated (interstate or intrastate) waters, including isolated wetlands
	b. Identify (estimate) size of waters of the U.S. in the review area:  Non-wetland waters: linear feet, wide, and/or 0.26 acres.  Wetlands: 13.24 acres.
	c. Limits (boundaries) of jurisdiction based on: 1987 Delineation Manual Elevation of established OHWM (if known): Not applicable for stream channels.
	<ul> <li>Non-regulated waters/wetlands (check if applicable):<sup>3</sup>         Potentially jurisdictional waters and/or wetlands were assessed within the review area and determined to be not jurisdictional. Explain:     </li> </ul>

## **SECTION III: CWA ANALYSIS**

## A. TNWs AND WETLANDS ADJACENT TO TNWs

<sup>&</sup>lt;sup>1</sup> Boxes checked below shall be supported by completing the appropriate sections in Section III below.

<sup>&</sup>lt;sup>2</sup> For purposes of this form, an RPW is defined as a tributary that is not a TNW and that typically flows year-round or has continuous flow at least "seasonally" (e.g., typically 3 months).

Supporting documentation is presented in Section III.F.

The agencies will assert jurisdiction over TNWs and wetlands adjacent to TNWs. If the aquatic resource is a TNW, complete Section III.A.1 and Section III.D.1. only; if the aquatic resource is a wetland adjacent to a TNW, complete Sections III.A.1 and 2 and Section III.D.1.; otherwise, see Section III.B below.

#### 1. TNW

Identify TNW:

Summarize rationale supporting determination:

#### 2. Wetland adjacent to TNW

Summarize rationale supporting conclusion that wetland is "adjacent":

# B. CHARACTERISTICS OF TRIBUTARY (THAT IS NOT A TNW) AND ITS ADJACENT WETLANDS (IF ANY):

This section summarizes information regarding characteristics of the tributary and its adjacent wetlands, if any, and it helps determine whether or not the standards for jurisdiction established under *Rapanos* have been met.

The agencies will assert jurisdiction over non-navigable tributaries of TNWs where the tributaries are "relatively permanent waters" (RPWs), i.e. tributaries that typically flow year-round or have continuous flow at least seasonally (e.g., typically 3 months). A wetland that directly abuts an RPW is also jurisdictional. If the aquatic resource is not a TNW, but has year-round (perennial) flow, skip to Section III.D.2. If the aquatic resource is a wetland directly abutting a tributary with perennial flow, skip to Section III.D.4.

A wetland that is adjacent to but that does not directly abut an RPW requires a significant nexus evaluation. Corps districts and EPA regions will include in the record any available information that documents the existence of a significant nexus between a relatively permanent tributary that is not perennial (and its adjacent wetlands if any) and a traditional navigable water, even though a significant nexus finding is not required as a matter of law.

If the waterbody<sup>4</sup> is not an RPW, or a wetland directly abutting an RPW, a JD will require additional data to determine if the waterbody has a significant nexus with a TNW. If the tributary has adjacent wetlands, the significant nexus evaluation must consider the tributary in combination with all of its adjacent wetlands. This significant nexus evaluation that combines, for analytical purposes, the tributary and all of its adjacent wetlands is used whether the review area identified in the JD request is the tributary, or its adjacent wetlands, or both. If the JD covers a tributary with adjacent wetlands, complete Section III.B.1 for the tributary, Section III.B.2 for any onsite wetlands, and Section III.B.3 for all wetlands adjacent to that tributary, both onsite and offsite. The determination whether a significant nexus exists is determined in Section III.C below.

## 1. Characteristics of non-TNWs that flow directly or indirectly into TNW

#### (i) General Area Conditions:

Watershed size: 972 square miles Drainage area: 4.1 Pick List

Average annual rainfall: **precipitation= 27.88** inches

Average annual snowfall: inches

# (ii) Physical Characteristics:

(a) Relationship with TNW:

☐ Tributary flows directly into TNW.

☐ Tributary flows through 2 tributaries before entering TNW.

Project waters are **30 (or more)** river miles from TNW.

Project waters are 1 (or less) river miles from RPW.

Project waters are 30 (or more) aerial (straight) miles from TNW.

Project waters are 1 (or less) aerial (straight) miles from RPW.

Project waters cross or serve as state boundaries. Explain: No.

Identify flow route to TNW<sup>5</sup>: Flows from within this relevant reach contribute to Black Gore Creek, which converges with Gore Creek, which converges with the Eagle River, which converges with the Colorado River at a point approximately 54 river miles downstream of the review area. The Colorado River is a Traditionally Navigable Water and regulated under Section 10 of the Clean Water Act at a point approximately 162 river miles downstream of the review area, at its confluence with the Gunnison River in the City of Grand Junction, Colorado.

<sup>&</sup>lt;sup>4</sup> Note that the Instructional Guidebook contains additional information regarding swales, ditches, washes, and erosional features generally and in the arid West.

<sup>&</sup>lt;sup>5</sup> Flow route can be described by identifying, e.g., tributary a, which flows through the review area, to flow into tributary b, which then flows into TNW.

- 3 -Tributary stream order, if known: Black Gore Creek is a 2<sup>nd</sup> order tributary. (b) General Tributary Characteristics (check all that apply): Tributary is: Artificial (man-made). Explain: Manipulated (man-altered). Explain: Two reservoirs have been developed on the upper reaches of Black Gore Creek that have altered the hydrologic regime. Several man-made crossings associated with the existing interstate highway and recreational trail have altered the relevant reach of Black Gore Creek. **Tributary** properties with respect to top of bank (estimate): Average width: 33 feet Average depth: 5 feet Average side slopes: 3:1. Primary tributary substrate composition (check all that apply): ☐ Silts Sands Concrete Cobbles Cobbles Muck Bedrock ☐ Vegetation. Type/% cover: Other. Explain: Deposition of sands and gravels used on the road surface during winter are found within the Black Gore Creek. Tributary condition/stability [e.g., highly eroding, sloughing banks]. Explain: Stable Presence of run/riffle/pool complexes. Explain: Yes, riffle-pool complexes are present and their extent within Black Gore Creek is as expected for a steep-gradient high-elevation stream. Tributary geometry: Relatively straight Tributary gradient (approximate average slope): 5 % (c) Flow: Tributary provides for: Seasonal flow Estimate average number of flow events in review area/year: 20 (or greater) Describe flow regime: The flow regime of Black Gore Creek is perennial. The flow regime of ditches and culverts that provide a connection between Black Gore Creek and wetlands that do not directly abut Black Gore Creek is at least seasonally intermittent. Other information on duration and volume: Flows within un-named drainages, including ditches and culverts, that connect to Black Gore Creek are documented to occur at various times of the year, including for at least 3 months in response to snow melt. Surface flows within these features also occur in direct response to precipiation events throughout the year. Surface flow is: Discrete and confined. Characteristics: A prevalance of natural springs or seeps and steep gradients results in discrete and confined flow paths. Subsurface flow: Unknown. Explain findings: Dye (or other) test performed: Tributary has (check all that apply): Bed and banks OHWM<sup>6</sup> (check all indicators that apply): clear, natural line impressed on the bank the presence of litter and debris destruction of terrestrial vegetation changes in the character of soil ⊠ shelving the presence of wrack line sediment sorting vegetation matted down, bent, or absent ⊠ scour leaf litter disturbed or washed away Multiple observed or predicted flow events

abrupt change in plant community

Mean High Water Mark indicated by:

survey to available datum;

physical markings;

Discontinuous OHWM. Explain: There are no tributaries in the review area with a discontinuous OHWM.

If factors other than the OHWM were used to determine lateral extent of CWA jurisdiction (check all that apply):

water staining

High Tide Line indicated by:

oil or scum line along shore objects

fine shell or debris deposits (foreshore)

other (list):

<sup>&</sup>lt;sup>6</sup>A natural or man-made discontinuity in the OHWM does not necessarily sever jurisdiction (e.g., where the stream temporarily flows underground, or where the OHWM has been removed by development or agricultural practices). Where there is a break in the OHWM that is unrelated to the waterbody's flow regime (e.g., flow over a rock outcrop or through a culvert), the agencies will look for indicators of flow above and below the break. Tbid.

	<ul><li> □ physical markings/characteristics</li><li> □ tidal gauges</li><li> □ other (list):</li><li> □ vegetation lines/changes in vegetation types.</li></ul>
(iii)	Chemical Characteristics: Characterize tributary (e.g., water color is clear, discolored, oily film; water quality; general watershed characteristics, etc.). Explain: Water quality within the subject drainage is moderately impaired due to inputs from a heavily used interstate highway which intersects with the review area. The various ditches and culverts within the review area transport contaminated water and excess road sand into Black Gore Creek.  Identify specific pollutants, if known: Pollutants include oils, fuels, and general litter associated with the interstate highway.
(iv)	Biological Characteristics. Channel supports (check all that apply):  ☐ Riparian corridor. Characteristics (type, average width):  ☐ Wetland fringe. Characteristics: 2 ft  ☐ Habitat for:  ☐ Federally Listed species. Explain findings: The drainage area includes suitable habitat for the federally-listed Canada lynx.  ☐ Fish/spawn areas. Explain findings: Black Gore Creek provides perennial habitat for multiple fish species.  ☐ Other environmentally-sensitive species. Explain findings:  ☐ Aquatic/wildlife diversity. Explain findings: The subject channels and adjacent wetlands offer habitat for various terrestial species, including elk, lynx. deer, black bear, bobcat, migratory birds, and small mammals
Cha	aracteristics of wetlands adjacent to non-TNW that flow directly or indirectly into TNW
<b>(i)</b>	Physical Characteristics:  (a) General Wetland Characteristics: Properties: Wetland size: 13.03 acres Wetland type. Explain: Wetland quality. Explain: Palustrine emergent and scrub-shrub wetlands are of medium quality due to short growing seasons and proximity to the interstate. Project wetlands cross or serve as state boundaries. Explain: No.
	(b) General Flow Relationship with Non-TNW: Flow is: Intermittent flow. Explain: The subject wetlands either directly abut Black Gore Creek (perennial) or directly abut seasonal intermittent channels that contribute directly to Black Gore Creek. Therefore, flows from the wetlands to Black Gore Creek are at the least intermittent.
	Surface flow is: Discrete  Characteristics: Wetlands directly abutting intermittent channels provide seasonal surface flows to Black Gore  Creek via discrete flows paths, including multiple culverts.
	Subsurface flow: Pick List. Explain findings:  Dye (or other) test performed:
	(c) Wetland Adjacency Determination with Non-TNW:  ☐ Directly abutting ☐ Not directly abutting ☐ Discrete wetland hydrologic connection. Explain: ☐ Ecological connection. Explain: ☐ Separated by berm/barrier. Explain:
	(d) Proximity (Relationship) to TNW Project wetlands are 30 (or more) river miles from TNW. Project waters are 30 (or more) aerial (straight) miles from TNW. Flow is from: Wetland to navigable waters. Estimate approximate location of wetland as within the 2-year or less floodplain.
(ii)	Chemical Characteristics:  Characterize water described a water color is clear brown oil film on surface water quality, general watershed

2.

Characterize wetland system (e.g., water color is clear, brown, oil film on surface; water quality; general watershed characteristics; etc.). Explain: Chemically, the water in the subject wetlands is of low quality due to pollutants associated with the adjacent interstate.

Identify specific pollutants, if known: Pollutants include stormwater runoff with petroleum by-products of heavy

Identify specific pollutants, if known: Pollutants include stormwater runoff with petroleum by-products of heavy automobile traffic and general litter.

Summarize overall biological, chemical and physical functions being performed: The biological, chemical, and physical functions being performed by aquatic resources are predominantly related to the presence and effects of the interstate and trail system. Without the interstate and trail system being located in this drainage, this area would be a sub-alpine environment with very little unnatural impacts and high water quality. The interstate has especially impacted the watershed by contributing pollutants and sediment (e.g., road sand). These ongoing ecological impacts emphasize the value of the ecological functions provided by streams and wetlands within the drainage. Stream channels within the review area serve to transport sediment and pollutants through the watershed. Wetlands in the review area serve to retain and attenuate sediments and pollutants. Without these services, the drainage would become degraded.

## C. SIGNIFICANT NEXUS DETERMINATION

A significant nexus analysis will assess the flow characteristics and functions of the tributary itself and the functions performed by any wetlands adjacent to the tributary to determine if they significantly affect the chemical, physical, and biological integrity of a TNW. For each of the following situations, a significant nexus exists if the tributary, in combination with all of its adjacent wetlands, has more than a speculative or insubstantial effect on the chemical, physical and/or biological integrity of a TNW. Considerations when evaluating significant nexus include, but are not limited to the volume, duration, and frequency of the flow of water in the tributary and its proximity to a TNW, and the functions performed by the tributary and all its adjacent wetlands. It is not appropriate to determine significant nexus based solely on any specific threshold of distance (e.g. between a tributary and its adjacent wetland or between a tributary and the TNW). Similarly, the fact an adjacent wetland lies within or outside of a floodplain is not solely determinative of significant nexus.

Draw connections between the features documented and the effects on the TNW, as identified in the *Rapanos* Guidance and discussed in the Instructional Guidebook. Factors to consider include, for example:

- Does the tributary, in combination with its adjacent wetlands (if any), have the capacity to carry pollutants or flood waters to TNWs, or to reduce the amount of pollutants or flood waters reaching a TNW?
- Does the tributary, in combination with its adjacent wetlands (if any), provide habitat and lifecycle support functions for fish and other species, such as feeding, nesting, spawning, or rearing young for species that are present in the TNW?
- Does the tributary, in combination with its adjacent wetlands (if any), have the capacity to transfer nutrients and organic carbon that support downstream foodwebs?
- Does the tributary, in combination with its adjacent wetlands (if any), have other relationships to the physical, chemical, or biological integrity of the TNW?

Note: the above list of considerations is not inclusive and other functions observed or known to occur should be documented below:

1. Significant nexus findings for non-RPW that has no adjacent wetlands and flows directly or indirectly into TNWs. Explain findings of presence or absence of significant nexus below, based on the tributary itself, then go to Section III.D:

- 2. Significant nexus findings for non-RPW and its adjacent wetlands, where the non-RPW flows directly or indirectly into TNWs. Explain findings of presence or absence of significant nexus below, based on the tributary in combination with all of its adjacent wetlands, then go to Section III.D:
- 3. Significant nexus findings for wetlands adjacent to an RPW but that do not directly abut the RPW. Explain findings of presence or absence of significant nexus below, based on the tributary in combination with all of its adjacent wetlands, then go to Section III.D:

D.	DETERMINATIONS OF JURISDICTIONAL FINDINGS. THE SUBJECT WATERS/WETLANDS ARE (CHECK ALL
	THAT APPLY):

1.	TNWs and Adjacent Wetlands. Check all that apply and provide size estimates in review area:  TNWs: linear feet, wide, Or acres.  Wetlands adjacent to TNWs: acres.
2.	RPWs that flow directly or indirectly into TNWs.  Tributaries of TNWs where tributaries typically flow year-round are jurisdictional. Provide data and rationale indicating that tributary is perennial: Black Gore Creek is a 2nd order perennial stream that receives perennial, intermittent, and/or seasonal inputs from several un-named 1st order streams. Primary hydrologic sources are both natural springs and prolonged snowmelt, both associated with high elevation environments. As evidence of sustained flows, several long-standing water rights are associated with on-channel reservoirs within the upper portion of the relevant reach. Black Gore Creek is illustrated on USGS topographic maps by a solid blue line.  Tributaries of TNW where tributaries have continuous flow "seasonally" (e.g., typically three months each year) are jurisdictional. Data supporting this conclusion is provided at Section III.B. Provide rationale indicating that tributary flows seasonally: All tributaries being evaluated within this form are either perennial (Black Gore Creek) or intermittent seasonal (OW12-4, OW18-13b, OW18-13e, OW19-14, OW19-15a, OW19-15b, OW19-15c, OW19-15e, OW19-15f, OW19-15g, OW19-15h, OW20-1, and OW20-7b). These listed intermittent seasonal tributaries all contribute flows directly to Black Gore Creek. As described by the agent, these tributaries flow seasonally due to the prevalence of springs and prolonged snowmelt within the drainage area. Active flows within many of intermittent tributaries were visualized during the delineation effort in August 2021 and during a site visit on June 28, 2022.
	Provide estimates for jurisdictional waters in the review area (check all that apply):  Tributary waters: 0.25 acres or 26,136 linear feet average 3ft wide.  Other non-wetland waters: acres.  Identify type(s) of waters:
3.	Non-RPWs <sup>8</sup> that flow directly or indirectly into TNWs.  Waterbody that is not a TNW or an RPW, but flows directly or indirectly into a TNW, and it has a significant nexus with a TNW is jurisdictional. Data supporting this conclusion is provided at Section III.C.
	Provide estimates for jurisdictional waters within the review area (check all that apply):  Tributary waters: linear feet, wide.  Other non-wetland waters: acres.  Identify type(s) of waters:
4.	Wetlands directly abutting an RPW that flow directly or indirectly into TNWs.  ☑ Wetlands directly abut RPW and thus are jurisdictional as adjacent wetlands.  ☑ Wetlands directly abutting an RPW where tributaries typically flow year-round. Provide data and rationale indicating that tributary is perennial in Section III.D.2, above. Provide rationale indicating that wetland is directly abutting an RPW:  Wetlands are directly abutting Black Gore Creek (perennial RPW) based on delineation report.
	Wetlands directly abutting an RPW where tributaries typically flow "seasonally." Provide data indicating that tributary is seasonal in Section III.B and rationale in Section III.D.2, above. Provide rationale indicating that wetland is directly abutting an RPW: Wetlands separated from Black Gore Creek only by seasonal flows through a culvert or by an intermittent channel were documented as abutting a seasonal channel based on the applicant's delineation report.
	Provide acreage estimates for jurisdictional wetlands in the review area: 13.03 acres.
5.	Wetlands adjacent to but not directly abutting an RPW that flow directly or indirectly into TNWs.  Wetlands that do not directly abut an RPW, but when considered in combination with the tributary to which they are adjacent and with similarly situated adjacent wetlands, have a significant nexus with a TNW are jurisidictional. Data supporting this conclusion is provided at Section III.C.

<sup>&</sup>lt;sup>8</sup>See Footnote # 3.

Provide acreage estimates for jurisdictional wetlands in the review area: acres. Wetlands adjacent to non-RPWs that flow directly or indirectly into TNWs. Wetlands adjacent to such waters, and have when considered in combination with the tributary to which they are adjacent and with similarly situated adjacent wetlands, have a significant nexus with a TNW are jurisdictional. Data supporting this conclusion is provided at Section III.C. Provide estimates for jurisdictional wetlands in the review area: acres. Impoundments of jurisdictional waters.9 As a general rule, the impoundment of a jurisdictional tributary remains jurisdictional. Demonstrate that impoundment was created from "waters of the U.S.," or Demonstrate that water meets the criteria for one of the categories presented above (1-6), or Demonstrate that water is isolated with a nexus to commerce (see E below). E. ISOLATED [INTERSTATE OR INTRA-STATE] WATERS, INCLUDING ISOLATED WETLANDS, THE USE, DEGRADATION OR DESTRUCTION OF WHICH COULD AFFECT INTERSTATE COMMERCE, INCLUDING ANY SUCH WATERS (CHECK ALL THAT APPLY):10 which are or could be used by interstate or foreign travelers for recreational or other purposes. from which fish or shellfish are or could be taken and sold in interstate or foreign commerce. which are or could be used for industrial purposes by industries in interstate commerce. Interstate isolated waters. Explain: Other factors. Explain: Identify water body and summarize rationale supporting determination: Provide estimates for jurisdictional waters in the review area (check all that apply): Tributary waters: linear feet, wide. Other non-wetland waters: acres. Identify type(s) of waters: Wetlands: acres F. NON-JURISDICTIONAL WATERS, INCLUDING WETLANDS (CHECK ALL THAT APPLY): If potential wetlands were assessed within the review area, these areas did not meet the criteria in the 1987 Corps of Engineers Wetland Delineation Manual and/or appropriate Regional Supplements. Review area included isolated waters with no substantial nexus to interstate (or foreign) commerce. Prior to the Jan 2001 Supreme Court decision in "SWANCC," the review area would have been regulated based solely on the "Migratory Bird Rule" (MBR). Waters do not meet the "Significant Nexus" standard, where such a finding is required for jurisdiction. Explain: Other: (explain, if not covered above): Provide acreage estimates for non-jurisdictional waters in the review area, where the sole potential basis of jurisdiction is the MBR factors (i.e., presence of migratory birds, presence of endangered species, use of water for irrigated agriculture), using best professional judgment (check all that apply): Non-wetland waters (i.e., rivers, streams): linear feet, Lakes/ponds: acres. Other non-wetland waters: acres. List type of aquatic resource: Wetlands: acres. Provide acreage estimates for non-jurisdictional waters in the review area that do not meet the "Significant Nexus" standard, where such a finding is required for jurisdiction (check all that apply): Non-wetland waters (i.e., rivers, streams): linear feet, wide. Lakes/ponds: acres. Other non-wetland waters: acres. List type of aquatic resource: ☐ Wetlands:

**SECTION IV: DATA SOURCES.** 

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<sup>&</sup>lt;sup>9</sup> To complete the analysis refer to the key in Section III.D.6 of the Instructional Guidebook.

<sup>&</sup>lt;sup>10</sup> Prior to asserting or declining CWA jurisdiction based solely on this category, Corps Districts will elevate the action to Corps and EPA HQ for review consistent with the process described in the Corps/EPA Memorandum Regarding CWA Act Jurisdiction Following Rapanos.

A.	A. SUPPORTING DATA. Data reviewed for JD (check all that apply - checked items shall be included in case file and, where che				
	and requested, appropriately reference sources below):				
	$\boxtimes$	Maps, plans, plots or plat submitted by or on behalf of the applicant/consultant:			
	$\boxtimes$	Data sheets prepared/submitted by or on behalf of the applicant/consultant.			
		Office concurs with data sheets/delineation report.			
		Office does not concur with data sheets/delineation report.			
		Data sheets prepared by the Corps:			
		Corps navigable waters' study:			
		U.S. Geological Survey Hydrologic Atlas:			
		☐ USGS NHD data.			
		USGS 8 and 12 digit HUC maps.			
	$\boxtimes$	U.S. Geological Survey map(s). Cite scale & quad name: 1:24K; Vail Pass			
		USDA Natural Resources Conservation Service Soil Survey. Citation:			
	$\boxtimes$	National wetlands inventory map(s). Cite name: Jacobs (July 2022), Wetland and Aquatic Resource Delineation Report			
		State/Local wetland inventory map(s):			
		FEMA/FIRM maps:			
100-year Floodplain Elevation is: (National Geodectic Vertical Datum of 1929)					
	Photographs: Aerial (Name & Date): Jacobs (July 2022), Wetland and Aquatic Resource Delineation Report				
		or 🔀 Other (Name & Date): Jacobs (Decembe 5, 2022) Supplemental Submittal- Jurisdictional Determination			
		Request (Construction Packages 4 and 5).			
		Previous determination(s). File no. and date of response letter:			
		Applicable/supporting case law:			
		Applicable/supporting scientific literature:			
	$\boxtimes$	Other information (please specify):			
		- U.S. Geological Service (2022) Streamstats Drainage Reports.			
		- ArcGIS Hub (2022) Spatial File- Culverts, Colorado Department of Transportation.			
		- Jacobs (2023) Spatial Files- WVP_DelineatedFeatures_20230113.			
		- Corps (2023) Tables 1a and 1b - Summary of Jurisdiction SPK-2019-00694			

## B. ADDITIONAL COMMENTS TO SUPPORT JD:

This JD form includes 26,136 linear feet (0.26 acre) of streams identified as RPWs (as described in III.D.2) and 13.24 acres of wetlands adajcent to those RPWs (as described in III.D.4) within the Black Gore Creek drainage. See Table 1a for a list of these resources associated with Blakc Gore Creek.

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B. DISTRICT OFFICE, FILE NAME, AND NUMBER: Albuquerque District, West Vail Pass Expansion, SPK-2019-00694

C.	PROJECT LOCATION AND BACKGROUND INFORMATION:  State: Colorado County/porough: Eagle County City: Center coordinates of site (lat/long in degree decimal format): Lat. 39.568155°, Long106.241855° Universal Transverse Mercator: 13 395547.76 4376754.34 Name of nearest waterbody: West Tenmile Creek Name of nearest Traditional Navigable Water (TNW) into which the aquatic resource flows: Colorado River Name of watershed or Hydrologic Unit Code (HUC): Blue, 14010002  ☐ Check if map/diagram of review area and/or potential jurisdictional areas is/are available upon request.  ☐ Check if other sites (e.g., offsite mitigation sites, disposal sites, etc) are associated with this action and are recorded on a different JD form:
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The	ere Are "waters of the U.S." within Clean Water Act (CWA) jurisdiction (as defined by 33 CFR part 328) in the review area. [Required]
	1. Waters of the U.S.  a. Indicate presence of waters of U.S. in review area (check all that apply):   TNWs, including territorial seas  Wetlands adjacent to TNWs Relatively permanent waters² (RPWs) that flow directly or indirectly into TNWs Non-RPWs that flow directly or indirectly into TNWs Wetlands directly abutting RPWs that flow directly or indirectly into TNWs Wetlands adjacent to but not directly abutting RPWs that flow directly or indirectly into TNWs Wetlands adjacent to non-RPWs that flow directly or indirectly into TNWs Impoundments of jurisdictional waters Isolated (interstate or intrastate) waters, including isolated wetlands
	b. Identify (estimate) size of waters of the U.S. in the review area:  Non-wetland waters: linear feet, wide, and/or acres.  Wetlands: 0.50 acres.
	c. Limits (boundaries) of jurisdiction based on: 1987 Delineation Manual Elevation of established OHWM (if known): Not applicable for stream channels.
	<ul> <li>Non-regulated waters/wetlands (check if applicable):<sup>3</sup>         Potentially jurisdictional waters and/or wetlands were assessed within the review area and determined to be not jurisdictional. Explain:     </li> </ul>
OT:	CONTAIN THE CANALANIA VOICE

# **SECTION III: CWA ANALYSIS**

## A. TNWs AND WETLANDS ADJACENT TO TNWs

<sup>&</sup>lt;sup>1</sup> Boxes checked below shall be supported by completing the appropriate sections in Section III below.

<sup>&</sup>lt;sup>2</sup> For purposes of this form, an RPW is defined as a tributary that is not a TNW and that typically flows year-round or has continuous flow at least "seasonally" (e.g., typically 3 months).

Supporting documentation is presented in Section III.F.

The agencies will assert jurisdiction over TNWs and wetlands adjacent to TNWs. If the aquatic resource is a TNW, complete Section III.A.1 and Section III.D.1. only; if the aquatic resource is a wetland adjacent to a TNW, complete Sections III.A.1 and 2 and Section III.D.1.; otherwise, see Section III.B below.

#### 1. TNW

Identify TNW:

Summarize rationale supporting determination:

#### 2. Wetland adjacent to TNW

Summarize rationale supporting conclusion that wetland is "adjacent":

## B. CHARACTERISTICS OF TRIBUTARY (THAT IS NOT A TNW) AND ITS ADJACENT WETLANDS (IF ANY):

This section summarizes information regarding characteristics of the tributary and its adjacent wetlands, if any, and it helps determine whether or not the standards for jurisdiction established under *Rapanos* have been met.

The agencies will assert jurisdiction over non-navigable tributaries of TNWs where the tributaries are "relatively permanent waters" (RPWs), i.e. tributaries that typically flow year-round or have continuous flow at least seasonally (e.g., typically 3 months). A wetland that directly abuts an RPW is also jurisdictional. If the aquatic resource is not a TNW, but has year-round (perennial) flow, skip to Section III.D.2. If the aquatic resource is a wetland directly abutting a tributary with perennial flow, skip to Section III.D.4.

A wetland that is adjacent to but that does not directly abut an RPW requires a significant nexus evaluation. Corps districts and EPA regions will include in the record any available information that documents the existence of a significant nexus between a relatively permanent tributary that is not perennial (and its adjacent wetlands if any) and a traditional navigable water, even though a significant nexus finding is not required as a matter of law.

If the waterbody<sup>4</sup> is not an RPW, or a wetland directly abutting an RPW, a JD will require additional data to determine if the waterbody has a significant nexus with a TNW. If the tributary has adjacent wetlands, the significant nexus evaluation must consider the tributary in combination with all of its adjacent wetlands. This significant nexus evaluation that combines, for analytical purposes, the tributary and all of its adjacent wetlands is used whether the review area identified in the JD request is the tributary, or its adjacent wetlands, or both. If the JD covers a tributary with adjacent wetlands, complete Section III.B.1 for the tributary, Section III.B.2 for any onsite wetlands, and Section III.B.3 for all wetlands adjacent to that tributary, both onsite and offsite. The determination whether a significant nexus exists is determined in Section III.C below.

## 1. Characteristics of non-TNWs that flow directly or indirectly into TNW

(i)	Wat Drai Ave	teral Area Conditions: ershed size: Pick List inage area: Pick List rage annual rainfall: inches rage annual snowfall: inches
(ii)		sical Characteristics:  Relationship with TNW: Tributary flows directly into TNW. Tributary flows through Pick List tributaries before entering TNW.
		Project waters are Pick List river miles from TNW.  Project waters are Pick List aerial (straight) miles from RPW.  Project waters are Pick List aerial (straight) miles from RPW.  Project waters cross or serve as state boundaries. Explain: No.
		Identify flow route to TNW <sup>5</sup> : Tributary stream order, if known:
	(b)	General Tributary Characteristics (check all that apply):  Tributary is: Natural Artificial (man-made). Explain: Manipulated (man-altered). Explain:

<sup>&</sup>lt;sup>4</sup> Note that the Instructional Guidebook contains additional information regarding swales, ditches, washes, and erosional features generally and in the arid West.

<sup>&</sup>lt;sup>5</sup> Flow route can be described by identifying, e.g., tributary a, which flows through the review area, to flow into tributary b, which then flows into TNW.

		Tributary properties with respect to top of bank (estimate):  Average width: feet  Average depth: feet  Average side slopes: Pick List.
		Primary tributary substrate composition (check all that apply):  Silts Sands Concrete Cobbles Gravel Muck Bedrock Vegetation. Type/% cover: Other. Explain:
		Tributary condition/stability [e.g., highly eroding, sloughing banks]. Explain: Presence of run/riffle/pool complexes. Explain: Tributary geometry: Pick List Tributary gradient (approximate average slope): %
	(c)	Flow: Tributary provides for: Pick List Estimate average number of flow events in review area/year: Pick List Describe flow regime: Other information on duration and volume: ,
		Surface flow is: Pick List. Characteristics:
		Subsurface flow: Unknown. Explain findings:  Dye (or other) test performed:
		Tributary has (check all that apply):  Bed and banks  OHWM <sup>6</sup> (check all indicators that apply):  clear, natural line impressed on the bank changes in the character of soil destruction of terrestrial vegetation the presence of wrack line vegetation matted down, bent, or absent leaf litter disturbed or washed away sediment deposition water staining other (list):  Discontinuous OHWM. <sup>7</sup> Explain:
		If factors other than the OHWM were used to determine lateral extent of CWA jurisdiction (check all that apply):  High Tide Line indicated by:  Oil or scum line along shore objects  Fine shell or debris deposits (foreshore)  Physical markings/characteristics  Other (list):  Mean High Water Mark indicated by:  Survey to available datum;  Physical markings;  Vegetation lines/changes in vegetation types.
(iii)	Cha E	emical Characteristics: racterize tributary (e.g., water color is clear, discolored, oily film; water quality; general watershed characteristics, etc.). xplain: ttify specific pollutants, if known:
(iv)	ן	ogical Characteristics. Channel supports (check all that apply):  Riparian corridor. Characteristics (type, average width):  Wetland fringe. Characteristics:  Habitat for:  Federally Listed species. Explain findings:  Fish/spawn areas. Explain findings:  Other environmentally-sensitive species. Explain findings:  Aquatic/wildlife diversity. Explain findings:

<sup>&</sup>lt;sup>6</sup>A natural or man-made discontinuity in the OHWM does not necessarily sever jurisdiction (e.g., where the stream temporarily flows underground, or where the OHWM has been removed by development or agricultural practices). Where there is a break in the OHWM that is unrelated to the waterbody's flow regime (e.g., flow over a rock outcrop or through a culvert), the agencies will look for indicators of flow above and below the break.

<sup>7</sup>Ibid.

# Characteristics of wetlands adjacent to non-TNW that flow directly or indirectly into TNW

**(i)** 

	(i)	Phy	sical Characteristics:			
		_	General Wetland Characte	eristics:		
			Properties:			
			Wetland size: a	cres		
			Wetland type. Explain	1:		
			Wetland quality. Expl			
			Project wetlands cross or s	serve as state boundaries. Ex	plain:	
		(b)	General Flow Relationship Flow is: <b>Pick List</b> . Explain			
			Surface flow is: Pick List Characteristics:			
			Subsurface flow: Pick Lis  Dye (or other) test			
		(c)	Wetland Adjacency Deter	mination with Non-TNW:		
			Directly abutting			
			☐ Not directly abutting			
			Discrete wetland h	ydrologic connection. Expla	in:	
			Ecological connect			
			Separated by berm	barrier. Explain:		
		(d)	Proximity (Relationship) t	o TNW		
		(4)		<b>List</b> river miles from TNW.		
				ist aerial (straight) miles fro	m TNW.	
			Flow is from: <b>Pick List.</b>			
			Estimate approximate loca	ation of wetland as within th	e Pick List floodplain.	
	(ii)	Che	emical Characteristics:			
					vn, oil film on surface; water qu	ality; general watershed
			haracteristics; etc.). Explain			
		Ide	ntify specific pollutants, if k	nown:		
	(iii)	Bio	logical Characteristics. W	etland supports (check all	that apply):	
			Riparian buffer. Characteri			
			Vegetation type/percent cov	ver. Explain:		
			Habitat for:			
			Federally Listed specie			
			Fish/spawn areas. Expl			
				-sensitive species. Explain	findings:	
			Aquatic/wildlife divers	sity. Exprain findings:		
3.	Cha	aract	eristics of all wetlands adj	acent to the tributary (if a	ny)	
				d in the cumulative analysis:		
		App	proximately acres in to	otal are being considered in t	he cumulative analysis.	
		Бол	and watland anaify the f	allavvina		
		POL	each wetland, specify the fo	onowing.		
			Directly abuts? (Y/N)	Size (in acres)	Directly abuts? (Y/N)	Size (in acres)

Summarize overall biological, chemical and physical functions being performed:

# C. SIGNIFICANT NEXUS DETERMINATION

A significant nexus analysis will assess the flow characteristics and functions of the tributary itself and the functions performed by any wetlands adjacent to the tributary to determine if they significantly affect the chemical, physical, and biological integrity of a TNW. For each of the following situations, a significant nexus exists if the tributary, in combination with all of its adjacent

wetlands, has more than a speculative or insubstantial effect on the chemical, physical and/or biological integrity of a TNW. Considerations when evaluating significant nexus include, but are not limited to the volume, duration, and frequency of the flow of water in the tributary and its proximity to a TNW, and the functions performed by the tributary and all its adjacent wetlands. It is not appropriate to determine significant nexus based solely on any specific threshold of distance (e.g. between a tributary and its adjacent wetland or between a tributary and the TNW). Similarly, the fact an adjacent wetland lies within or outside of a floodplain is not solely determinative of significant nexus.

Draw connections between the features documented and the effects on the TNW, as identified in the Rapanos Guidance and discussed in the Instructional Guidebook, Factors to consider include, for example:

- Does the tributary, in combination with its adjacent wetlands (if any), have the capacity to carry pollutants or flood waters to TNWs, or to reduce the amount of pollutants or flood waters reaching a TNW?
- Does the tributary, in combination with its adjacent wetlands (if any), provide habitat and lifecycle support functions for fish and other species, such as feeding, nesting, spawning, or rearing young for species that are present in the TNW?
- Does the tributary, in combination with its adjacent wetlands (if any), have the capacity to transfer nutrients and organic carbon that support downstream foodwebs?
- Does the tributary, in combination with its adjacent wetlands (if any), have other relationships to the physical, chemical, or biological integrity of the TNW?

Note: the above list of considerations is not inclusive and other functions observed or known to occur should be documented below:

- Significant nexus findings for non-RPW that has no adjacent wetlands and flows directly or indirectly into TNWs. Explain findings of presence or absence of significant nexus below, based on the tributary itself, then go to Section III.D:
- Significant nexus findings for non-RPW and its adjacent wetlands, where the non-RPW flows directly or indirectly into TNWs. Explain findings of presence or absence of significant nexus below, based on the tributary in combination with all of its adjacent wetlands, then go to Section III.D:
- Significant nexus findings for wetlands adjacent to an RPW but that do not directly abut the RPW. Explain findings of presence or absence of significant nexus below, based on the tributary in combination with all of its adjacent wetlands, then go to Section III.D:

D.	DETERMINATIONS OF JURISDICTIONAL FINDINGS. THE SUBJECT WATERS/WETLANDS ARE (CHECK ALL
	THAT APPLY):

1.	TNWs and Adjacent Wetlands. Check all that apply and provide size estimates in review area:  TNWs: linear feet, wide, Or acres.
	Wetlands adjacent to TNWs: acres.
2.	RPWs that flow directly or indirectly into TNWs.  ☐ Tributaries of TNWs where tributaries typically flow year-round are jurisdictional. Provide data and rationale indicating that tributary is perennial:  ☐ Tributaries of TNW where tributaries have continuous flow "seasonally" (e.g., typically three months each year) are jurisdictional. Data supporting this conclusion is provided at Section III.B. Provide rationale indicating that tributary flow seasonally:
	Provide estimates for jurisdictional waters in the review area (check all that apply):  Tributary waters: linear feet wide.  Other non-wetland waters: acres.  Identify type(s) of waters:
3.	Non-RPWs <sup>8</sup> that flow directly or indirectly into TNWs.  Waterbody that is not a TNW or an RPW, but flows directly or indirectly into a TNW, and it has a significant nexus with a TNW is jurisdictional. Data supporting this conclusion is provided at Section III.C.
	Provide estimates for jurisdictional waters within the review area (check all that apply):  Tributary waters: linear feet, wide.  Other non-wetland waters: acres.  Identify type(s) of waters:
4.	Wetlands directly abutting an RPW that flow directly or indirectly into TNWs.  ☑ Wetlands directly abut RPW and thus are jurisdictional as adjacent wetlands.  ☑ Wetlands directly abutting an RPW where tributaries typically flow year-round. Provide data and rationale indicating that tributary is perennial in Section III.D.2, above. Provide rationale indicating that wetland is directly abutting an RPW:

<sup>&</sup>lt;sup>8</sup>See Footnote # 3.

# Wetland 21-1a (0.50 acre) directly abuts West Tenmile Creek (a perennial RPW) via a culvert and would otherwise directly abut West Tenmile Creek without the construction of the culvert. Wetlands directly abutting an RPW where tributaries typically flow "seasonally." Provide data indicating that tributary is seasonal in Section III.B and rationale in Section III.D.2, above. Provide rationale indicating that wetland is directly abutting an RPW: Provide acreage estimates for jurisdictional wetlands in the review area: acres. Wetlands adjacent to but not directly abutting an RPW that flow directly or indirectly into TNWs. Wetlands that do not directly abut an RPW, but when considered in combination with the tributary to which they are adjacent and with similarly situated adjacent wetlands, have a significant nexus with a TNW are jurisidictional. Data supporting this conclusion is provided at Section III.C. Provide acreage estimates for jurisdictional wetlands in the review area: acres. Wetlands adjacent to non-RPWs that flow directly or indirectly into TNWs. Wetlands adjacent to such waters, and have when considered in combination with the tributary to which they are adjacent and with similarly situated adjacent wetlands, have a significant nexus with a TNW are jurisdictional. Data supporting this conclusion is provided at Section III.C. Provide estimates for jurisdictional wetlands in the review area: acres. Impoundments of jurisdictional waters.9 As a general rule, the impoundment of a jurisdictional tributary remains jurisdictional. Demonstrate that impoundment was created from "waters of the U.S.," or Demonstrate that water meets the criteria for one of the categories presented above (1-6), or Demonstrate that water is isolated with a nexus to commerce (see E below). E. ISOLATED (INTERSTATE OR INTRA-STATE) WATERS, INCLUDING ISOLATED WETLANDS, THE USE. DEGRADATION OR DESTRUCTION OF WHICH COULD AFFECT INTERSTATE COMMERCE, INCLUDING ANY SUCH WATERS (CHECK ALL THAT APPLY):10 which are or could be used by interstate or foreign travelers for recreational or other purposes. from which fish or shellfish are or could be taken and sold in interstate or foreign commerce. which are or could be used for industrial purposes by industries in interstate commerce. ☐ Interstate isolated waters. Explain: Other factors. Explain: Identify water body and summarize rationale supporting determination: Provide estimates for jurisdictional waters in the review area (check all that apply): Tributary waters: linear feet, wide. Other non-wetland waters: acres. Identify type(s) of waters: ☐ Wetlands: acres. NON-JURISDICTIONAL WATERS, INCLUDING WETLANDS (CHECK ALL THAT APPLY): If potential wetlands were assessed within the review area, these areas did not meet the criteria in the 1987 Corps of Engineers Wetland Delineation Manual and/or appropriate Regional Supplements. Review area included isolated waters with no substantial nexus to interstate (or foreign) commerce. Prior to the Jan 2001 Supreme Court decision in "SWANCC," the review area would have been regulated based solely on the "Migratory Bird Rule" (MBR).

Provide acreage estimates for non-jurisdictional waters in the review area, where the <u>sole</u> potential basis of jurisdiction is the MBR factors (i.e., presence of migratory birds, presence of endangered species, use of water for irrigated agriculture), using best professional judgment (check all that apply):

Other: (explain, if not covered above): **Isolated resources within the review area would not have been regulated based solely on**the Migratory Bird Rule because those resources do not offer waterfowl or other distinct migratory bird habitat.

Waters do not meet the "Significant Nexus" standard, where such a finding is required for jurisdiction. Explain:

<sup>&</sup>lt;sup>9</sup> To complete the analysis refer to the key in Section III.D.6 of the Instructional Guidebook.

<sup>&</sup>lt;sup>10</sup> Prior to asserting or declining CWA jurisdiction based solely on this category, Corps Districts will elevate the action to Corps and EPA HQ for review consistent with the process described in the Corps/EPA Memorandum Regarding CWA Act Jurisdiction Following Rapanos.

	Non-wetland waters (a Lakes/ponds: a	i.e., rivers, streams): cres.	linear feet,	wide.
	Other non-wetland wa Wetlands: acre		type of aquatic reso	ource:
a f:	nding is required for ju Non-wetland waters (	urisdiction (check all the i.e., rivers, streams): cres. tters: acres. List		v area that do not meet the "Significant Nexus" standard, where such wide.  ource:
SECTION	ON IV: DATA SOUI	RCES.		
and	requested, appropriat Maps, plans, plots or Resource Delinea Data sheets prepared Office concurs w Office does not co Data sheets prepared Corps navigable wat U.S. Geological Sur USGS NHD data USGS 8 and 12 co U.S. Geological Sur USDA Natural Reso National wetlands in State/Local wetland FEMA/FIRM maps: 100-year Floodplain Photographs: Ae or Otl  Previous determinate Applicable/supportin Applicable/supportin Other information (p - U.S. Geological Sc - ArcGIS Hub (202 - Jacobs (2023) Spa	ely reference sources be plat submitted by or on tition Report, Jacobs (Id/submitted by or on behith data sheets/delineationcur with data sheets/delineationcu	blow):  a behalf of the applicant on report.  delineation report.	K; Vail Pass Citation: 2022), Wetland and Aquatic Resource Delineation Report Vertical Datum of 1929) Wetland and Aquatic Resource Delineation Report 2022) Supplemental Submittal- Jurisdictional Determination (5).  Orts.  artment of Transportation. 230113.

# B. ADDITIONAL COMMENTS TO SUPPORT JD:

This JD form only includes aquatic resource  $22-1a\ (0.50\ acre)$  which is a wetland that abuts West Tenmile Creek (a perennial RPW) (as described in III.D.4) within the West Tenmile Creek drainage.

## APPROVED JURISDICTIONAL DETERMINATION FORM U.S. Army Corps of Engineers

This form should be completed by following the instructions provided in Section IV of the JD Form Instructional Guidebook.

#### SECTION I: BACKGROUND INFORMATION

A. REPORT COMPLETION DATE FOR APPROVED JURISDICTIONAL DETERMINATION (JD): February 24, 2023

B. DISTRICT OFFICE, FILE NAME, AND NUMBER: Albuquerque District, West Vail Pass Expansion, SPK-2019-00694

C.	PROJECT LOCATION AND BACKGROUND INFORMATION:  State: Colorado County/parish/borough: Eagle County City: Center coordinates of site (lat/long in degree decimal format): Lat. 39.568155°, Long106.241855° Universal Transverse Mercator: 13 395547.76 4376754.34 Name of nearest waterbody: Black Gore Creek Name of nearest Traditional Navigable Water (TNW) into which the aquatic resource flows: Colorado River Name of watershed or Hydrologic Unit Code (HUC): Eagle, 14010003  ☐ Check if map/diagram of review area and/or potential jurisdictional areas is/are available upon request.  ☐ Check if other sites (e.g., offsite mitigation sites, disposal sites, etc) are associated with this action and are recorded on a different JD form:
D.	REVIEW PERFORMED FOR SITE EVALUATION (CHECK ALL THAT APPLY):  ☑ Office (Desk) Determination. Date: February 24, 2023  ☑ Field Determination. Date(s): Site visit conducted on June 28, 2022.
SEC	CTION II: SUMMARY OF FINDINGS  RHA SECTION 10 DETERMINATION OF JURISDICTION.
	ere Are no "navigable waters of the U.S." within Rivers and Harbors Act (RHA) jurisdiction (as defined by 33 CFR part 329) in the lew area. [Required]  Waters subject to the ebb and flow of the tide.  Waters are presently used, or have been used in the past, or may be susceptible for use to transport interstate or foreign commerce. Explain:
В.	CWA SECTION 404 DETERMINATION OF JURISDICTION.
The	ere Are no "waters of the U.S." within Clean Water Act (CWA) jurisdiction (as defined by 33 CFR part 328) in the review area. [Required]
	1. Waters of the U.S.  a. Indicate presence of waters of U.S. in review area (check all that apply):   TNWs, including territorial seas  Wetlands adjacent to TNWs Relatively permanent waters² (RPWs) that flow directly or indirectly into TNWs Non-RPWs that flow directly or indirectly into TNWs Wetlands directly abutting RPWs that flow directly or indirectly into TNWs Wetlands adjacent to but not directly abutting RPWs that flow directly or indirectly into TNWs Wetlands adjacent to non-RPWs that flow directly or indirectly into TNWs Impoundments of jurisdictional waters Isolated (interstate or intrastate) waters, including isolated wetlands
	<ul> <li>b. Identify (estimate) size of waters of the U.S. in the review area:         Non-wetland waters: linear feet, wide, and/or acres.     </li> <li>Wetlands: acres.</li> </ul>
	c. Limits (boundaries) of jurisdiction based on: Pick List Elevation of established OHWM (if known):
	<ul> <li>Non-regulated waters/wetlands (check if applicable):<sup>3</sup></li> <li>Potentially jurisdictional waters and/or wetlands were assessed within the review area and determined to be not jurisdictional.</li> <li>Explain: See Table 1, prepared by the Corps, for a list of these aquatic resources (28 aquatic resources in the table</li> </ul>

construction and do not have relatively permanent flows or a connection to a RPW.

labeled as "Preamble"). The Corps does not generally consider certain types of aquatic resources as WOTUS, except on a case-by-case basis (November 13, 1986, Federal Register (51 FR, 41217)). Such aquatic resources include non-tidal drainage ditches excavated on dry land. Applicable guidance further clarifies that swales, erosional features like gullies or small washes, ditches (including roadside ditches) excavated wholly in and draining only uplands that do not carry relatively permanent flows are not WOTUS. All aquatic resources within the review area that have been determined to meet this definition have been constructed or created in uplands as a result of road or trail

<sup>&</sup>lt;sup>1</sup> Boxes checked below shall be supported by completing the appropriate sections in Section III below.

<sup>&</sup>lt;sup>2</sup> For purposes of this form, an RPW is defined as a tributary that is not a TNW and that typically flows year-round or has continuous flow at least "seasonally" (e.g., typically 3 months).

Supporting documentation is presented in Section III.F.

## **SECTION III: CWA ANALYSIS**

#### A. TNWs AND WETLANDS ADJACENT TO TNWs

The agencies will assert jurisdiction over TNWs and wetlands adjacent to TNWs. If the aquatic resource is a TNW, complete Section III.A.1 and Section III.D.1. only; if the aquatic resource is a wetland adjacent to a TNW, complete Sections III.A.1 and 2 and Section III.D.1.; otherwise, see Section III.B below.

#### 1. TNW

Identify TNW:

Summarize rationale supporting determination:

#### 2. Wetland adjacent to TNW

Summarize rationale supporting conclusion that wetland is "adjacent":

#### B. CHARACTERISTICS OF TRIBUTARY (THAT IS NOT A TNW) AND ITS ADJACENT WETLANDS (IF ANY):

This section summarizes information regarding characteristics of the tributary and its adjacent wetlands, if any, and it helps determine whether or not the standards for jurisdiction established under *Rapanos* have been met.

The agencies will assert jurisdiction over non-navigable tributaries of TNWs where the tributaries are "relatively permanent waters" (RPWs), i.e. tributaries that typically flow year-round or have continuous flow at least seasonally (e.g., typically 3 months). A wetland that directly abuts an RPW is also jurisdictional. If the aquatic resource is not a TNW, but has year-round (perennial) flow, skip to Section III.D.2. If the aquatic resource is a wetland directly abutting a tributary with perennial flow, skip to Section III.D.4.

A wetland that is adjacent to but that does not directly abut an RPW requires a significant nexus evaluation. Corps districts and EPA regions will include in the record any available information that documents the existence of a significant nexus between a relatively permanent tributary that is not perennial (and its adjacent wetlands if any) and a traditional navigable water, even though a significant nexus finding is not required as a matter of law.

If the waterbody<sup>4</sup> is not an RPW, or a wetland directly abutting an RPW, a JD will require additional data to determine if the waterbody has a significant nexus with a TNW. If the tributary has adjacent wetlands, the significant nexus evaluation must consider the tributary in combination with all of its adjacent wetlands. This significant nexus evaluation that combines, for analytical purposes, the tributary and all of its adjacent wetlands is used whether the review area identified in the JD request is the tributary, or its adjacent wetlands, or both. If the JD covers a tributary with adjacent wetlands, complete Section III.B.1 for the tributary, Section III.B.2 for any onsite wetlands, and Section III.B.3 for all wetlands adjacent to that tributary, both onsite and offsite. The determination whether a significant nexus exists is determined in Section III.C below.

## 1. Characteristics of non-TNWs that flow directly or indirectly into TNW

#### (i) General Area Conditions:

Watershed size: Pick List
Drainage area: Pick List
Average annual rainfall: inches
Average annual snowfall: inches

#### (ii) Physical Characteristics:

(a) <u>Relationship with TNW:</u>

Tributary flows directly into TNW.

Tributary flows through **Pick List** tributaries before entering TNW.

Project waters are **Pick List** river miles from TNW.

Project waters are **Pick List** river miles from RPW.

Project waters are **Pick List** aerial (straight) miles from TNW.

Project waters are **Pick List** aerial (straight) miles from RPW. Project waters cross or serve as state boundaries. Explain:

Identify flow route to TNW<sup>5</sup>:

Tributary stream order, if known:

<sup>&</sup>lt;sup>4</sup> Note that the Instructional Guidebook contains additional information regarding swales, ditches, washes, and erosional features generally and in the arid West.

<sup>&</sup>lt;sup>5</sup> Flow route can be described by identifying, e.g., tributary a, which flows through the review area, to flow into tributary b, which then flows into TNW.

	(b)	General Tributary Characteristics (check all that apply):  Tributary is: Natural Artificial (man-made). Explain: Manipulated (man-altered). Explain:
		Tributary properties with respect to top of bank (estimate):  Average width: feet  Average depth: feet  Average side slopes: Pick List.
		Primary tributary substrate composition (check all that apply):  Silts Sands Concrete Cobbles Gravel Muck Bedrock Vegetation. Type/% cover: Other. Explain:
		Tributary condition/stability [e.g., highly eroding, sloughing banks]. Explain: Presence of run/riffle/pool complexes. Explain: Tributary geometry: Pick List Tributary gradient (approximate average slope): %
	(c)	Flow: Tributary provides for: Pick List Estimate average number of flow events in review area/year: Pick List Describe flow regime: Other information on duration and volume:
		Surface flow is: Pick List. Characteristics:
		Subsurface flow: Pick List. Explain findings:  Dye (or other) test performed:
		Tributary has (check all that apply):  Bed and banks  OHWM <sup>6</sup> (check all indicators that apply):  clear, natural line impressed on the bank changes in the character of soil destruction of terrestrial vegetation shelving vegetation matted down, bent, or absent leaf litter disturbed or washed away sediment deposition water staining other (list):  Discontinuous OHWM. <sup>7</sup> Explain:
		If factors other than the OHWM were used to determine lateral extent of CWA jurisdiction (check all that apply):    High Tide Line indicated by:
(iii)	Cha E	emical Characteristics: uracterize tributary (e.g., water color is clear, discolored, oily film; water quality; general watershed characteristics, etc.). Explain: httify specific pollutants, if known:
(iv)		logical Characteristics. Channel supports (check all that apply): Riparian corridor. Characteristics (type, average width): Wetland fringe. Characteristics:

<sup>&</sup>lt;sup>6</sup>A natural or man-made discontinuity in the OHWM does not necessarily sever jurisdiction (e.g., where the stream temporarily flows underground, or where the OHWM has been removed by development or agricultural practices). Where there is a break in the OHWM that is unrelated to the waterbody's flow regime (e.g., flow over a rock outcrop or through a culvert), the agencies will look for indicators of flow above and below the break.

<sup>7</sup>Ibid.

			☐ Habitat for: ☐ Federally Listed species. Explain findings:		
			Fish/spawn areas. Explain findings:		
			☐ Other environmentally-sensitive species. Explain findings: ☐ Aquatic/wildlife diversity. Explain findings:		
2.	Cha	ract	racteristics of wetlands adjacent to non-TNW that flow directly or indir	ectly into TNW	
	(i)		Physical Characteristics:		
		(a)	(a) General Wetland Characteristics: Properties:		
			Wetland size: acres		
			Wetland type. Explain: Wetland quality. Explain:		
			Project wetlands cross or serve as state boundaries. Explain:		
		(b)	(b) General Flow Relationship with Non-TNW:		
			Flow is: <b>Pick List</b> . Explain:		
			Surface flow is: Pick List		
			Characteristics:		
			Subsurface flow: Pick List. Explain findings:		
			Dye (or other) test performed:		
		(c)	(c) Wetland Adjacency Determination with Non-TNW:		
			☐ Directly abutting ☐ Not directly abutting		
			Discrete wetland hydrologic connection. Explain:		
			☐ Ecological connection. Explain:		
			Separated by berm/barrier. Explain:		
		(d)	(d) Proximity (Relationship) to TNW		
			Project wetlands are <b>Pick List</b> river miles from TNW.		
			Project waters are <b>Pick List</b> aerial (straight) miles from TNW. Flow is from: <b>Pick List</b> .		
			Estimate approximate location of wetland as within the <b>Pick List</b> floor	dplain.	
	(ii)	Che	Chemical Characteristics:		
			Characterize wetland system (e.g., water color is clear, brown, oil film on su	urface; water qua	lity; general watershed
			characteristics; etc.). Explain: Identify specific pollutants, if known:		
	(iii)		Biological Characteristics. Wetland supports (check all that apply):  Riparian buffer. Characteristics (type, average width):		
			Vegetation type/percent cover. Explain:		
			Habitat for:		
			☐ Federally Listed species. Explain findings: ☐ Fish/spawn areas. Explain findings:		
			Other environmentally-sensitive species. Explain findings:		
			Aquatic/wildlife diversity. Explain findings:		
3.	Cha		racteristics of all wetlands adjacent to the tributary (if any)		
			All wetland(s) being considered in the cumulative analysis: <b>Pick List</b> Approximately acres in total are being considered in the cumulative	analysis	
		• •		unary 515.	
		For	For each wetland, specify the following:		
			<u>Directly abuts? (Y/N)</u> <u>Size (in acres)</u> <u>Directly abuts? (Y/N)</u>	buts? (Y/N)	Size (in acres)

 $Summarize\ overall\ biological,\ chemical\ and\ physical\ functions\ being\ performed:$ 

#### C. SIGNIFICANT NEXUS DETERMINATION

A significant nexus analysis will assess the flow characteristics and functions of the tributary itself and the functions performed by any wetlands adjacent to the tributary to determine if they significantly affect the chemical, physical, and biological integrity of a TNW. For each of the following situations, a significant nexus exists if the tributary, in combination with all of its adjacent wetlands, has more than a speculative or insubstantial effect on the chemical, physical and/or biological integrity of a TNW. Considerations when evaluating significant nexus include, but are not limited to the volume, duration, and frequency of the flow of water in the tributary and its proximity to a TNW, and the functions performed by the tributary and all its adjacent wetlands. It is not appropriate to determine significant nexus based solely on any specific threshold of distance (e.g. between a tributary and its adjacent wetland or between a tributary and the TNW). Similarly, the fact an adjacent wetland lies within or outside of a floodplain is not solely determinative of significant nexus.

Draw connections between the features documented and the effects on the TNW, as identified in the *Rapanos* Guidance and discussed in the Instructional Guidebook. Factors to consider include, for example:

- Does the tributary, in combination with its adjacent wetlands (if any), have the capacity to carry pollutants or flood waters to TNWs, or to reduce the amount of pollutants or flood waters reaching a TNW?
- Does the tributary, in combination with its adjacent wetlands (if any), provide habitat and lifecycle support functions for fish and other species, such as feeding, nesting, spawning, or rearing young for species that are present in the TNW?
- Does the tributary, in combination with its adjacent wetlands (if any), have the capacity to transfer nutrients and organic carbon that support downstream foodwebs?
- Does the tributary, in combination with its adjacent wetlands (if any), have other relationships to the physical, chemical, or biological integrity of the TNW?

Note: the above list of considerations is not inclusive and other functions observed or known to occur should be documented below:

- 1. Significant nexus findings for non-RPW that has no adjacent wetlands and flows directly or indirectly into TNWs. Explain findings of presence or absence of significant nexus below, based on the tributary itself, then go to Section III.D:
- 2. Significant nexus findings for non-RPW and its adjacent wetlands, where the non-RPW flows directly or indirectly into TNWs. Explain findings of presence or absence of significant nexus below, based on the tributary in combination with all of its adjacent wetlands, then go to Section III.D:
- 3. Significant nexus findings for wetlands adjacent to an RPW but that do not directly abut the RPW. Explain findings of presence or absence of significant nexus below, based on the tributary in combination with all of its adjacent wetlands, then go to Section III.D:

# D. DETERMINATIONS OF JURISDICTIONAL FINDINGS. THE SUBJECT WATERS/WETLANDS ARE (CHECK ALL THAT APPLY):

1.	TNWs and Adjacent Wetlands. Check all that apply and provide size estimates in review area:  TNWs: linear feet, wide, Or acres.  Wetlands adjacent to TNWs: acres.
2.	RPWs that flow directly or indirectly into TNWs.  ☐ Tributaries of TNWs where tributaries typically flow year-round are jurisdictional. Provide data and rationale indicating that tributary is perennial:  ☐ Tributaries of TNW where tributaries have continuous flow "seasonally" (e.g., typically three months each year) are jurisdictional. Data supporting this conclusion is provided at Section III.B. Provide rationale indicating that tributary flow seasonally:
	Provide estimates for jurisdictional waters in the review area (check all that apply):  Tributary waters: linear feet wide.  Other non-wetland waters: acres.  Identify type(s) of waters:
3.	Non-RPWs <sup>8</sup> that flow directly or indirectly into TNWs.  Waterbody that is not a TNW or an RPW, but flows directly or indirectly into a TNW, and it has a significant nexus with a TNW is jurisdictional. Data supporting this conclusion is provided at Section III.C.
	Provide estimates for jurisdictional waters within the review area (check all that apply):  Tributary waters: linear feet, wide.  Other non-wetland waters: acres.  Identify type(s) of waters:

<sup>8</sup>See Footnote # 3.

4.	Wetlands directly abutting an RPW that flow directly or indirectly into TNWs.  Wetlands directly abut RPW and thus are jurisdictional as adjacent wetlands.  Wetlands directly abutting an RPW where tributaries typically flow year-round. Provide data and rationale indicating that tributary is perennial in Section III.D.2, above. Provide rationale indicating that wetland is directly abutting an RPW:
	☐ Wetlands directly abutting an RPW where tributaries typically flow "seasonally." Provide data indicating that tributary is seasonal in Section III.B and rationale in Section III.D.2, above. Provide rationale indicating that wetland is directly abutting an RPW:
	Provide acreage estimates for jurisdictional wetlands in the review area: acres.
5.	Wetlands adjacent to but not directly abutting an RPW that flow directly or indirectly into TNWs.  Wetlands that do not directly abut an RPW, but when considered in combination with the tributary to which they are adjacent and with similarly situated adjacent wetlands, have a significant nexus with a TNW are jurisidictional. Data supporting this conclusion is provided at Section III.C.
	Provide acreage estimates for jurisdictional wetlands in the review area: acres.
6.	Wetlands adjacent to non-RPWs that flow directly or indirectly into TNWs.  Wetlands adjacent to such waters, and have when considered in combination with the tributary to which they are adjacent and with similarly situated adjacent wetlands, have a significant nexus with a TNW are jurisdictional. Data supporting this conclusion is provided at Section III.C.
	Provide estimates for jurisdictional wetlands in the review area: acres.
7.	Impoundments of jurisdictional waters.9  As a general rule, the impoundment of a jurisdictional tributary remains jurisdictional.  Demonstrate that impoundment was created from "waters of the U.S.," or  Demonstrate that water meets the criteria for one of the categories presented above (1-6), or  Demonstrate that water is isolated with a nexus to commerce (see E below).
SU C	OLATED [INTERSTATE OR INTRA-STATE] WATERS, INCLUDING ISOLATED WETLANDS, THE USE, GRADATION OR DESTRUCTION OF WHICH COULD AFFECT INTERSTATE COMMERCE, INCLUDING ANY CH WATERS (CHECK ALL THAT APPLY): 10 which are or could be used by interstate or foreign travelers for recreational or other purposes. from which fish or shellfish are or could be taken and sold in interstate or foreign commerce. which are or could be used for industrial purposes by industries in interstate commerce. Interstate isolated waters. Explain:  Other factors. Explain:
Ide	ntify water body and summarize rationale supporting determination:
	vide estimates for jurisdictional waters in the review area (check all that apply): Tributary waters: linear feet, wide. Other non-wetland waters: acres. Identify type(s) of waters: Wetlands: acres.
	N-JURISDICTIONAL WATERS, INCLUDING WETLANDS (CHECK ALL THAT APPLY):  If potential wetlands were assessed within the review area, these areas did not meet the criteria in the 1987 Corps of Engineers Wetland Delineation Manual and/or appropriate Regional Supplements.  Review area included isolated waters with no substantial nexus to interstate (or foreign) commerce.  Prior to the Jan 2001 Supreme Court decision in "SWANCC," the review area would have been regulated based solely on the "Migratory Bird Rule" (MBR).  Waters do not meet the "Significant Nexus" standard, where such a finding is required for jurisdiction. Explain:  Other: (explain, if not covered above): The Corps does not generally consider certain types of aquatic resources as WOTUS, except on a case-by-case basis (November 13, 1986, Federal Register (51 FR, 41217)). Such aquatic resources include non-

E.

F.

<sup>&</sup>lt;sup>9</sup> To complete the analysis refer to the key in Section III.D.6 of the Instructional Guidebook.

<sup>10</sup> Prior to asserting or declining CWA jurisdiction based solely on this category, Corps Districts will elevate the action to Corps and EPA HQ for review consistent with the process described in the Corps/EPA Memorandum Regarding CWA Act Jurisdiction Following Rapanos.

Provide acreage estimates for non-jurisdictional waters in the review area, where the <u>sole</u> potential basis of jurisdiction is the MBR

tidal drainage ditches excavated on dry land. Applicable guidance further clarifies that swales, erosional features like gullies or small washes, ditches (including roadside ditches) excavated wholly in and draining only uplands that do not carry relatively permanent flow are not WOTUS. All aquatic resources within the review area that have been determined to meet this definition have been constructed or created in uplands as a result of road or trail construction and do not have relatively permanent flows based on lack of ordinary high water mark connecting the resources to an RPW.

		ors (i.e., presence of migratory birds, presence of endangered species, use of water for irrigated agriculture), using best professional gment (check all that apply):				
		Non-wetland waters (i.e., rivers, streams): linear feet, wide.				
		Lakes/ponds: acres.				
		Other non-wetland waters: acres. List type of aquatic resource:				
	□ '	Wetlands: acres.				
	a fir	wide acreage estimates for non-jurisdictional waters in the review area that do not meet the "Significant Nexus" standard, where such adding is required for jurisdiction (check all that apply):  Non-wetland waters (i.e., rivers, streams): linear feet, wide.  Lakes/ponds: acres.  Other non-wetland waters: acres. List type of aquatic resource:  Wetlands: acres.				
SF	TIO	ON IV: DATA SOURCES.				
<u> </u>		MIT DATA SOURCES.				
A.		PPORTING DATA. Data reviewed for JD (check all that apply - checked items shall be included in case file and, where checked				
	_	requested, appropriately reference sources below):				
	$\bowtie$	Maps, plans, plots or plat submitted by or on behalf of the applicant/consultant: Jacobs (July 2022), Wetland and Aquatic				
	$\square$	Resource Delineation Report, Jacobs (December 1, 2022) Pre-Construction Notification.  Data sheets prepared/submitted by or on behalf of the applicant/consultant.				
	$\boxtimes$	Office concurs with data sheets/delineation report.				
		Office does not concur with data sheets/delineation report.				
	П	Data sheets prepared by the Corps:				
		Corps navigable waters' study:				
	$\boxtimes$	U.S. Geological Survey Hydrologic Atlas:				
		USGS NHD data.				
		USGS 8 and 12 digit HUC maps.				
		U.S. Geological Survey map(s). Cite scale & quad name: 1:24K; Vail Pass USDA Natural Resources Conservation Service Soil Survey. Citation:				
	$\boxtimes$	National wetlands inventory map(s). Cite name: Jacobs (July 2022), Wetland and Aquatic Resource Delineation Report				
	H	State/Local wetland inventory map(s):				
	Ħ	FEMA/FIRM maps:				
		100-year Floodplain Elevation is: (National Geodectic Vertical Datum of 1929)				
	$\overline{\boxtimes}$	Photographs: Aerial (Name & Date): Jacobs (July 2022), Wetland and Aquatic Resource Delineation Report				
		or 🛮 Other (Name & Date): Jacobs (December 5, 2022) Supplemental Submittal- Jurisdictional Determination				
		Previous determination(s). File no. and date of response letter:				
	Ц	Applicable/supporting case law:				
	Ц	Applicable/supporting scientific literature:				
	$\boxtimes$	Other information (please specify):				
		<ul> <li>- U.S. Geological Service (2022) Streamstats Drainage Reports.</li> <li>- ArcGIS Hub (2022) Spatial File- Culverts, Colorado Department of Transportation.</li> </ul>				
		- ArcGIS Hub (2022) Spatial Files- Culverts, Colorado Department of Transportation Jacobs (2023) Spatial Files- WVP_DelineatedFeatures_20230113.				
		- Corps (2023) Table 1a and 1b-Summary of Jurisdiction SPK-2019-00694.				
		- · · · · · · · · · · · · · · · · · · ·				

## B. ADDITIONAL COMMENTS TO SUPPORT JD:

The 262-acre review area includes approximately 2.20 acres of roadside aquatic resources that were constructed in uplands and directly associated with the existing interstate highway and recreational trail. See Table 1b, prepared by the Corps, for a list of these aquatic resources.

Evidence of each resource being constructed in uplands and not having a potential relatively permanent connection to an RPW included topographic position of each resource in relation to the road or trail, spatial relationship with other natural aquatic resources, hydrologic sources, and natural drainage patterns. Many of these resources are linear in shape, run parallel to either the road or trail, and are located on the uphill side of the road or trail where hydrology accumulates. Whereas natural drainage patterns within the review area run perpendicular to the road and trail alignments.

# APPROVED JURISDICTIONAL DETERMINATION FORM U.S. Army Corps of Engineers

This form should be completed by following the instructions provided in Section IV of the JD Form Instructional Guidebook.

## SECTION I: BACKGROUND INFORMATION

A. REPORT COMPLETION DATE FOR APPROVED JURISDICTIONAL DETERMINATION (JD): February 24, 2023

R	DISTRICT OFFICE	FILE NAME	AND NUMBER: A	Albuquerque District	. West Vail Pass Expansio	n SPK-2019-00694

С.	PROJECT LOCATION AND BACKGROUND INFORMATION:  State: Colorado County/parish/borough: Eagle County City: Center coordinates of site (lat/long in degree decimal format): Lat. 39.568155°, Long106.241855° Universal Transverse Mercator: 13 395547.76 4376754.34  Name of nearest waterbody: Black Gore Creek Name of nearest Traditional Navigable Water (TNW) into which the aquatic resource flows: Colorado River  Name of watershed or Hydrologic Unit Code (HUC): Eagle, 14010003  ☐ Check if map/diagram of review area and/or potential jurisdictional areas is/are available upon request.  ☐ Check if other sites (e.g., offsite mitigation sites, disposal sites, etc) are associated with this action and are recorded on a different JD form:
D.	REVIEW PERFORMED FOR SITE EVALUATION (CHECK ALL THAT APPLY):  ☐ Office (Desk) Determination. Date: February 24, 2023 ☐ Field Determination. Date(s): Site visit conducted on June 28, 2022.
	CTION II: SUMMARY OF FINDINGS RHA SECTION 10 DETERMINATION OF JURISDICTION.
	re Are no "navigable waters of the U.S." within Rivers and Harbors Act (RHA) jurisdiction (as defined by 33 CFR part 329) in the ew area. [Required]  Waters subject to the ebb and flow of the tide.  Waters are presently used, or have been used in the past, or may be susceptible for use to transport interstate or foreign commerce. Explain:
B.	CWA SECTION 404 DETERMINATION OF JURISDICTION.
The	re Are no "waters of the U.S." within Clean Water Act (CWA) jurisdiction (as defined by 33 CFR part 328) in the review area. [Required]
	1. Waters of the U.S.  a. Indicate presence of waters of U.S. in review area (check all that apply):   TNWs, including territorial seas  Wetlands adjacent to TNWs Relatively permanent waters² (RPWs) that flow directly or indirectly into TNWs Non-RPWs that flow directly or indirectly into TNWs Wetlands directly abutting RPWs that flow directly or indirectly into TNWs Wetlands adjacent to but not directly abutting RPWs that flow directly or indirectly into TNWs Wetlands adjacent to non-RPWs that flow directly or indirectly into TNWs Impoundments of jurisdictional waters Isolated (interstate or intrastate) waters, including isolated wetlands
	<ul> <li>b. Identify (estimate) size of waters of the U.S. in the review area:         Non-wetland waters: linear feet, wide, and/or acres.     </li> <li>Wetlands: acres.</li> </ul>
	<ul> <li>c. Limits (boundaries) of jurisdiction based on: Pick List         Elevation of established OHWM (if known):</li> </ul>
	2. Non-regulated waters/wetlands (check if applicable):³  ☑ Potentially jurisdictional waters and/or wetlands were assessed within the review area and determined to be not jurisdictional.  Explain: 27 separate aquatic resources totalling 0.65 acre (listed in Table 1.b) have been determined to be isolated resources because they are each isolated from the nearest downstream RPW. See Section IV.B for additional

## **SECTION III: CWA ANALYSIS**

## A. TNWs AND WETLANDS ADJACENT TO TNWs

information.

<sup>&</sup>lt;sup>1</sup> Boxes checked below shall be supported by completing the appropriate sections in Section III below.

<sup>&</sup>lt;sup>2</sup> For purposes of this form, an RPW is defined as a tributary that is not a TNW and that typically flows year-round or has continuous flow at least "seasonally" (e.g., typically 3 months).

Supporting documentation is presented in Section III.F.

The agencies will assert jurisdiction over TNWs and wetlands adjacent to TNWs. If the aquatic resource is a TNW, complete Section III.A.1 and Section III.D.1. only; if the aquatic resource is a wetland adjacent to a TNW, complete Sections III.A.1 and 2 and Section III.D.1.; otherwise, see Section III.B below.

#### 1. TNW

Identify TNW:

Summarize rationale supporting determination:

#### 2. Wetland adjacent to TNW

Summarize rationale supporting conclusion that wetland is "adjacent":

## B. CHARACTERISTICS OF TRIBUTARY (THAT IS NOT A TNW) AND ITS ADJACENT WETLANDS (IF ANY):

This section summarizes information regarding characteristics of the tributary and its adjacent wetlands, if any, and it helps determine whether or not the standards for jurisdiction established under *Rapanos* have been met.

The agencies will assert jurisdiction over non-navigable tributaries of TNWs where the tributaries are "relatively permanent waters" (RPWs), i.e. tributaries that typically flow year-round or have continuous flow at least seasonally (e.g., typically 3 months). A wetland that directly abuts an RPW is also jurisdictional. If the aquatic resource is not a TNW, but has year-round (perennial) flow, skip to Section III.D.2. If the aquatic resource is a wetland directly abutting a tributary with perennial flow, skip to Section III.D.4.

A wetland that is adjacent to but that does not directly abut an RPW requires a significant nexus evaluation. Corps districts and EPA regions will include in the record any available information that documents the existence of a significant nexus between a relatively permanent tributary that is not perennial (and its adjacent wetlands if any) and a traditional navigable water, even though a significant nexus finding is not required as a matter of law.

If the waterbody<sup>4</sup> is not an RPW, or a wetland directly abutting an RPW, a JD will require additional data to determine if the waterbody has a significant nexus with a TNW. If the tributary has adjacent wetlands, the significant nexus evaluation must consider the tributary in combination with all of its adjacent wetlands. This significant nexus evaluation that combines, for analytical purposes, the tributary and all of its adjacent wetlands is used whether the review area identified in the JD request is the tributary, or its adjacent wetlands, or both. If the JD covers a tributary with adjacent wetlands, complete Section III.B.1 for the tributary, Section III.B.2 for any onsite wetlands, and Section III.B.3 for all wetlands adjacent to that tributary, both onsite and offsite. The determination whether a significant nexus exists is determined in Section III.C below.

## 1. Characteristics of non-TNWs that flow directly or indirectly into TNW

(i)		neral Area Conditions: ershed size: Pick List
		inage area: Pick List
		rage annual rainfall: inches
		rage annual snowfall: inches
	Ave	rage annual showfair. Inches
(ii)	Phy	sical Characteristics:
	(a)	Relationship with TNW:
	` '	Tributary flows directly into TNW.
		Tributary flows through <b>Pick List</b> tributaries before entering TNW.
		Project waters are <b>Pick List</b> river miles from TNW.
		Project waters are <b>Pick List</b> river miles from RPW.
		Project waters are <b>Pick List</b> aerial (straight) miles from TNW.
		Project waters are <b>Pick List</b> aerial (straight) miles from RPW.
		Project waters cross or serve as state boundaries. Explain:
		Identify flow route to TNW <sup>5</sup> :
		Tributary stream order, if known:
		Thousand States, it amonan
	(b)	General Tributary Characteristics (check all that apply): <b>Tributary</b> is: Natural
		Artificial (man-made). Explain:
		Manipulated (man-altered). Explain:

<sup>&</sup>lt;sup>4</sup> Note that the Instructional Guidebook contains additional information regarding swales, ditches, washes, and erosional features generally and in the arid West.

<sup>&</sup>lt;sup>5</sup> Flow route can be described by identifying, e.g., tributary a, which flows through the review area, to flow into tributary b, which then flows into TNW.

		Tributary properties with respect to top of bank (estimate):  Average width: feet  Average depth: feet  Average side slopes: Pick List.
		Primary tributary substrate composition (check all that apply):  Silts Concrete Cobbles Gravel Muck Bedrock Vegetation. Type/% cover: Other. Explain:
		Tributary condition/stability [e.g., highly eroding, sloughing banks]. Explain: <b>Stable</b> Presence of run/riffle/pool complexes. Explain: Tributary geometry: <b>Pick List</b> Tributary gradient (approximate average slope): %
	(c)	Flow: Tributary provides for: Pick List Estimate average number of flow events in review area/year: Pick List Describe flow regime: Other information on duration and volume:
		Surface flow is: Pick List. Characteristics:
		Subsurface flow: Pick List. Explain findings:  Dye (or other) test performed:
		Tributary has (check all that apply):  Bed and banks  OHWM <sup>6</sup> (check all indicators that apply):  clear, natural line impressed on the bank changes in the character of soil shelving vegetation matted down, bent, or absent leaf litter disturbed or washed away sediment deposition water staining other (list):  Discontinuous OHWM. Explain:
		If factors other than the OHWM were used to determine lateral extent of CWA jurisdiction (check all that apply):  High Tide Line indicated by:  Oil or scum line along shore objects In fine shell or debris deposits (foreshore) In physical markings/characteristics In tidal gauges In other (list):  Mean High Water Mark indicated by:  Survey to available datum; In physical markings; In vegetation lines/changes in vegetation types.
(iii)	Cha E	mical Characteristics: racterize tributary (e.g., water color is clear, discolored, oily film; water quality; general watershed characteristics, etc.). xplain: tify specific pollutants, if known:
(iv)		ogical Characteristics. Channel supports (check all that apply): Riparian corridor. Characteristics (type, average width): Wetland fringe. Characteristics: Habitat for: Federally Listed species. Explain findings: Fish/spawn areas. Explain findings: Other environmentally-sensitive species. Explain findings: Aquatic/wildlife diversity. Explain findings:

<sup>&</sup>lt;sup>6</sup>A natural or man-made discontinuity in the OHWM does not necessarily sever jurisdiction (e.g., where the stream temporarily flows underground, or where the OHWM has been removed by development or agricultural practices). Where there is a break in the OHWM that is unrelated to the waterbody's flow regime (e.g., flow over a rock outcrop or through a culvert), the agencies will look for indicators of flow above and below the break.

<sup>7</sup>Ibid.

# Characteristics of wetlands adjacent to non-TNW that flow directly or indirectly into TNW

**(i)** 

	(i)	Phy	sical Characteristics:						
		-	General Wetland Characte	ristics:					
			Properties:						
			Wetland size: a	cres					
			Wetland type. Explain	n:					
			Wetland quality. Expl	ain:					
			Project wetlands cross or s	serve as state boundaries. Ex	plain:				
		(b)	General Flow Relationship Flow is: <b>Pick List</b> . Explain						
			Surface flow is: Pick List Characteristics:						
			Subsurface flow: Pick Lis  Dye (or other) test						
		(c)	Wetland Adjacency Determ	mination with Non-TNW:					
			☐ Directly abutting						
			☐ Not directly abutting						
			Discrete wetland h	ydrologic connection. Expla	in:				
			Ecological connect						
			Separated by berm	barrier. Explain:					
		(d)	Proximity (Relationship) t	o TNW					
		(u)		<b>List</b> river miles from TNW.					
				ist aerial (straight) miles fro	m TNW.				
			Flow is from: Pick List.						
				tion of wetland as within the	Pick List floodplain.				
	(ii)	Cho	Chemical Characteristics:						
	` /	Cha	Characterize wetland system (e.g., water color is clear, brown, oil film on surface; water quality; general watershed						
		c	characteristics; etc.). Explain:						
		Ide	ntify specific pollutants, if k	nown:					
	(iii)	Biological Characteristics. Wetland supports (check all that apply):							
			Riparian buffer. Characteri		11 0				
			Vegetation type/percent cov	er. Explain:					
			Habitat for:						
			Federally Listed specie						
			Fish/spawn areas. Expl						
				-sensitive species. Explain t	indings:				
			Aquatic/wildlife divers	sity. Explain findings:					
3.	Cha	aract	eristics of all wetlands adj	acent to the tributary (if a	ny)				
				l in the cumulative analysis:					
		App	pproximately acres in total are being considered in the cumulative analysis.						
		E	each wetland, specify the fo	llowing					
		гог	cach wettand, specify the fo	mowing.					
			Directly abuts? (Y/N)	Size (in acres)	Directly abuts? (Y/N)	Size (in acres)			

Summarize overall biological, chemical and physical functions being performed:

# C. SIGNIFICANT NEXUS DETERMINATION

A significant nexus analysis will assess the flow characteristics and functions of the tributary itself and the functions performed by any wetlands adjacent to the tributary to determine if they significantly affect the chemical, physical, and biological integrity of a TNW. For each of the following situations, a significant nexus exists if the tributary, in combination with all of its adjacent

wetlands, has more than a speculative or insubstantial effect on the chemical, physical and/or biological integrity of a TNW. Considerations when evaluating significant nexus include, but are not limited to the volume, duration, and frequency of the flow of water in the tributary and its proximity to a TNW, and the functions performed by the tributary and all its adjacent wetlands. It is not appropriate to determine significant nexus based solely on any specific threshold of distance (e.g. between a tributary and its adjacent wetland or between a tributary and the TNW). Similarly, the fact an adjacent wetland lies within or outside of a floodplain is not solely determinative of significant nexus.

Draw connections between the features documented and the effects on the TNW, as identified in the *Rapanos* Guidance and discussed in the Instructional Guidebook. Factors to consider include, for example:

- Does the tributary, in combination with its adjacent wetlands (if any), have the capacity to carry pollutants or flood waters to TNWs, or to reduce the amount of pollutants or flood waters reaching a TNW?
- Does the tributary, in combination with its adjacent wetlands (if any), provide habitat and lifecycle support functions for fish and other species, such as feeding, nesting, spawning, or rearing young for species that are present in the TNW?
- Does the tributary, in combination with its adjacent wetlands (if any), have the capacity to transfer nutrients and organic carbon that support downstream foodwebs?
- Does the tributary, in combination with its adjacent wetlands (if any), have other relationships to the physical, chemical, or biological integrity of the TNW?

Note: the above list of considerations is not inclusive and other functions observed or known to occur should be documented below:

- 1. Significant nexus findings for non-RPW that has no adjacent wetlands and flows directly or indirectly into TNWs. Explain findings of presence or absence of significant nexus below, based on the tributary itself, then go to Section III.D:
- 2. Significant nexus findings for non-RPW and its adjacent wetlands, where the non-RPW flows directly or indirectly into TNWs. Explain findings of presence or absence of significant nexus below, based on the tributary in combination with all of its adjacent wetlands, then go to Section III.D:
- 3. Significant nexus findings for wetlands adjacent to an RPW but that do not directly abut the RPW. Explain findings of presence or absence of significant nexus below, based on the tributary in combination with all of its adjacent wetlands, then go to Section III.D:

# D. DETERMINATIONS OF JURISDICTIONAL FINDINGS. THE SUBJECT WATERS/WETLANDS ARE (CHECK ALL THAT APPLY):

1.	TNWs and Adjacent Wetlands. Check all that apply and provide size estimates in review area:  TNWs: linear feet, wide, Or acres.  Wetlands adjacent to TNWs: acres.
2.	RPWs that flow directly or indirectly into TNWs.  Tributaries of TNWs where tributaries typically flow year-round are jurisdictional. Provide data and rationale indicating that tributary is perennial:  Tributaries of TNW where tributaries have continuous flow "seasonally" (e.g., typically three months each year) are jurisdictional. Data supporting this conclusion is provided at Section III.B. Provide rationale indicating that tributary flow seasonally:
	Provide estimates for jurisdictional waters in the review area (check all that apply):  Tributary waters: linear feet wide.  Other non-wetland waters: acres.  Identify type(s) of waters:
3.	Non-RPWs <sup>8</sup> that flow directly or indirectly into TNWs.  Waterbody that is not a TNW or an RPW, but flows directly or indirectly into a TNW, and it has a significant nexus with a TNW is jurisdictional. Data supporting this conclusion is provided at Section III.C.
	Provide estimates for jurisdictional waters within the review area (check all that apply):  Tributary waters: linear feet, wide.  Other non-wetland waters: acres.  Identify type(s) of waters:
4.	Wetlands directly abutting an RPW that flow directly or indirectly into TNWs.  Wetlands directly abut RPW and thus are jurisdictional as adjacent wetlands.

<sup>&</sup>lt;sup>8</sup>See Footnote # 3.

	☐ Wetlands directly abutting an RPW where tributaries typically flow year-round. Provide data and rationale indicating that tributary is perennial in Section III.D.2, above. Provide rationale indicating that wetland is directly abutting an RPW:	
	☐ Wetlands directly abutting an RPW where tributaries typically flow "seasonally." Provide data indicating that tributary is seasonal in Section III.B and rationale in Section III.D.2, above. Provide rationale indicating that wetland is directly abutting an RPW:	
	Provide acreage estimates for jurisdictional wetlands in the review area: acres.	
5.	Wetlands adjacent to but not directly abutting an RPW that flow directly or indirectly into TNWs.  Wetlands that do not directly abut an RPW, but when considered in combination with the tributary to which they are adjacent and with similarly situated adjacent wetlands, have a significant nexus with a TNW are jurisidictional. Data supporting this conclusion is provided at Section III.C.	
	Provide acreage estimates for jurisdictional wetlands in the review area: acres.	
6.	Wetlands adjacent to non-RPWs that flow directly or indirectly into TNWs.  Wetlands adjacent to such waters, and have when considered in combination with the tributary to which they are adjacent and with similarly situated adjacent wetlands, have a significant nexus with a TNW are jurisdictional. Data supporting this conclusion is provided at Section III.C.	
	Provide estimates for jurisdictional wetlands in the review area: acres.	
7.	Impoundments of jurisdictional waters.  As a general rule, the impoundment of a jurisdictional tributary remains jurisdictional.  Demonstrate that impoundment was created from "waters of the U.S.," or  Demonstrate that water meets the criteria for one of the categories presented above (1-6), or  Demonstrate that water is isolated with a nexus to commerce (see E below).	
ISOLATED [INTERSTATE OR INTRA-STATE] WATERS, INCLUDING ISOLATED WETLANDS, THE USE, DEGRADATION OR DESTRUCTION OF WHICH COULD AFFECT INTERSTATE COMMERCE, INCLUDING ANY SUCH WATERS (CHECK ALL THAT APPLY): 10  which are or could be used by interstate or foreign travelers for recreational or other purposes.  from which fish or shellfish are or could be taken and sold in interstate or foreign commerce.  which are or could be used for industrial purposes by industries in interstate commerce.  Interstate isolated waters. Explain:  Other factors. Explain:		
Ide	entify water body and summarize rationale supporting determination:	
	ovide estimates for jurisdictional waters in the review area (check all that apply):  Tributary waters: linear feet, wide.  Other non-wetland waters: acres.  Identify type(s) of waters:  Wetlands: acres.	
NON-JURISDICTIONAL WATERS, INCLUDING WETLANDS (CHECK ALL THAT APPLY):  ☐ If potential wetlands were assessed within the review area, these areas did not meet the criteria in the 1987 Corps of Engineers Wetland Delineation Manual and/or appropriate Regional Supplements.  ☐ Review area included isolated waters with no substantial nexus to interstate (or foreign) commerce. ☐ Prior to the Jan 2001 Supreme Court decision in "SWANCC," the review area would have been regulated based solely on the "Migratory Bird Rule" (MBR). ☐ Waters do not meet the "Significant Nexus" standard, where such a finding is required for jurisdiction. Explain: ☐ Other: (explain, if not covered above): Each of the aquatic resources offer potential terrestrial habitat for migratory birds at therefore would have been regulated based solely on the MBR. Such habitat is of low quality due to the proximity of the interstate highway and long winter season.		

E.

F.

<sup>&</sup>lt;sup>9</sup> To complete the analysis refer to the key in Section III.D.6 of the Instructional Guidebook.

<sup>10</sup> Prior to asserting or declining CWA jurisdiction based solely on this category, Corps Districts will elevate the action to Corps and EPA HQ for review consistent with the process described in the Corps/EPA Memorandum Regarding CWA Act Jurisdiction Following Rapanos.

	facto	ride acreage estimates for non-jurisdictional waters in the review area, where the <u>sole</u> potential basis of jurisdiction is the MBR ors (i.e., presence of migratory birds, presence of endangered species, use of water for irrigated agriculture), using best professional
		ment (check all that apply):
	_	Non-wetland waters (i.e., rivers, streams): <b>400</b> linear feet, <b>1ft</b> wide.
	_	_akes/ponds: acres.
	_	Other non-wetland waters: acres. List type of aquatic resource:
	$\boxtimes$ \	Vetlands: <b>0.64</b> acres.
	a fin	ride acreage estimates for non-jurisdictional waters in the review area that do not meet the "Significant Nexus" standard, where such ding is required for jurisdiction (check all that apply):  Non-wetland waters (i.e., rivers, streams): linear feet, wide.  Lakes/ponds: acres.  Other non-wetland waters: acres. List type of aquatic resource:  Wetlands: acres.
SEC	CTIO	N IV: DATA SOURCES.
۸.	SHP	PORTING DATA. Data reviewed for JD (check all that apply - checked items shall be included in case file and, where checked
1.		requested, appropriately reference sources below):
		Maps, plans, plots or plat submitted by or on behalf of the applicant/consultant: <b>Jacobs (July 2022), Wetland and Aquatic</b>
		Resource Delineation Report, Jacobs (December 1, 2022) Pre-Construction Notification.
	$\boxtimes$	Data sheets prepared/submitted by or on behalf of the applicant/consultant.
	_	☑ Office concurs with data sheets/delineation report.
		Office does not concur with data sheets/delineation report.
		Data sheets prepared by the Corps:
		Corps navigable waters' study:
	$\boxtimes$	U.S. Geological Survey Hydrologic Atlas:
		☐ USGS NHD data.
		☑ USGS 8 and 12 digit HUC maps.
		U.S. Geological Survey map(s). Cite scale & quad name: 1:24K; Vail Pass
	X	USDA Natural Resources Conservation Service Soil Survey. Citation:
		National wetlands inventory map(s). Cite name: Jacobs (July 2022), Wetland and Aquatic Resource Delineation Report.
	H	State/Local wetland inventory map(s): FEMA/FIRM maps:
	H	100-year Floodplain Elevation is: (National Geodectic Vertical Datum of 1929)
	$\boxtimes$	Photographs: Aerial (Name & Date): Jacobs (July 2022), Wetland and Aquatic Resource Delineation Report.
		or \( \subseteq  Other (Name & Date): Jacobs (December 5, 2022) Supplemental Submittal- Jurisdictional Determination.
	П	Previous determination(s). File no. and date of response letter:
	Ħ	Applicable/supporting case law:
		Applicable/supporting scientific literature:
	=	Other information (please specify):
		- U.S. Geological Service (2022) Streamstats Drainage Reports.
		- ArcGIS Hub (2022) Spatial File- Culverts, Colorado Department of Transportation.
		- Jacobs (2023) Spatial Files- WVP_DelineatedFeatures_20230113.
		- Corps (2023) Table 1a and 1b-Summary of Jurisdiction SPK-2019-00694.

# B. ADDITIONAL COMMENTS TO SUPPORT JD:

27 aquatic resources (0.65 acre) are isolated from the nearest downstream RPW and not WOTUS because they are aquatic resources that (1) do not have a physical surface or more than speculative shallow subsurface hydrologic connection to the nearest downslope RPW, (2) are not separated from a RPW by man-made dikes or natural river berms and (3) are not reasonably close to a RPW such that they have an ecological interconnection with the nearest RPW.

These resources are located throughout the review area with most being formed in small depressions located upslope of a road or trail. In certain cases, the aquatic resource may receive additional hydrology due to the presence of the road or trail. In other cases, the aquatic resource receives additional hydrology due to a cut slope assisting to expose groundwater or seeps. In all cases, these resources do not have a physical surface connection nor more than speculative shallow subsurface hydrologic connection to the nearest downslope RPW. They are also not separated by man-made barriers or reasonably close to an RPW such that they have an ecological interconnection with the RPW. See Table 1.b for a list of isolated resources.